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MUST BE INCLUDED IN THE DRAFT RESOLUTION. THE PRESIDENT WOULD ALSO SUGGEST THAT SERIOUS THOUGHT BE GIVEN TO THE NEED FOR A FURTHER SESSION DURING 1975 IN ORDER TO ENABLE THE CONFERENCE TO REACH FINAL AGREE-MENT ON A DRAFT TREATY AND RELATED INSTRUMENTS. IT WOULD APPEAR IMPOSSIBLE, IN THE CONFERENCE WERE TO COMPLY WITH THE RULES OF PROCEDURE RELATING TO THE GENTLEMAN'S AGREE-IN THE CASE OF THE MAIN COMM-MENT, NAMELY RULE 54 ITTEES AND RULE 39 IN THE CASE OF THE PLENARY, AND ALSO IF THE DRAFTING COMMITTEE WERE TO BE ALLOWED SUFFICIENT TIME TO PREPARE THE FINAL TEXTS, EVEN ON THE ASSUMPTION THAT NEGOTIATIONS HAVE BEEN CONCLUDED, FOR THE CONFERENCE TO COMPLETE ITS WORK DURING THE EIGHT WEEKS ALLOCATED TO THE SPRING IN THESE CIRCUMSTANCES, PRIVISION SESSION IN GENEVA. MUST BE MADE FOR A FOURTH SESSION TO BE HELD, IF NECESSARY, IN THE AND THE QUESTION OF VENUE SHOULD ALSO SUMMER OF 1975 BE DECIDED AT THE SAME TIME WITHOUT DELAY. IT WOULD BE NECESSARY TO CONSULT THE GOVERNMENT OF AUSTRIA IN ORDER TO DETERMINE WHETHER THE INVITATION TO THE CONFERENCE TO HOLD A SESSION IN VIENNA WOULD APPLY TO THE FOURTH SESSION, IF ONE SHOULD BECOME NECESSARY, IN OTDER TO ENABLE THE CONFERENCE TO COMPLETE ITS WORK. SHOULD THE GOVERNMENT OF AUSTRIA BE UNABLE, IN THESE CIRCUMSTANCES, TO KEEP OPEN ITS INVI-TATION TO ACT AS HOST TO THE CONFERENCE, IT WOULD BE NECESSARY TO CONSIDER AN ALTERNATIVE VENUE. A DIE CONTERENCE IN CARACAS AGREED THAT IT HAD COMPLETED HEARING GENERAL STATEMENTS, THE PRESIDENT WOULD SUGGEST THAT, WHEN THE ITEM COMES UP IN THE PLENAYR, THE DISCUSSION OF SUBSTANTIVE ISSUES BE ABOIDED. A DISCUSSION WOULD APPEAR TO FALL OUTSIDE THE COMPETENCE OF THE GENERAL ASSEMBLY AS THE SUBJECT IS BEING DEALT WITH BY A CONFERENCE OF PLEHIPOTENTIARIES. THE DISCUSSION OF ITEM 26 IN THE PLENARY SHOULD, THEREFORE, BE CONFIRNED TO MATTERS of PROCEDURE. THE GENERAL ASSEMBLY WOULD ALSO HAVE TO BE INFORMED OF THE ACCEPTANCE BY THE CONFERENCE OF THE INVITATION EXTENDED BY THE GOVERNMENT OF VENEZUELA OT THE CONFERENCE TO MEET IN CARACAS AT APPROPRIATE DATE FOR A DHORT PERIOD FOR THE SPECIFIC PURPOSE OF SIGNING THE FINAL ACT AND OTHER RELATED INSTRUMENTS ADOPTED BY THE CONFERENCE.

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THEY BY THAT TIME BE INDEPENDENT, TO ATTEND AS PARTICIPATING STATES:

4. NOTES THE DECISION OF THE CONFERENCE TO ACCEPT THE INVITATION OF THE GOVERNMENT OF VENEZUELA TO MEET IN CARACAS AT AN APPROPRIATE DATE FOR THE PURPOSE OF SIGNING THE FINAL ACT AND REALTED INSTRUMENTS ADOPTED BY THE CONFERENCE. UNQUOTE SCALI

Approved For Release 2002/08/21 : CIA-RDP82S00697R006300080005-4 CABLE SEC DISSEM BY REPRODUCTION BY OTHER TH CONFIDENTIAL ISSUING OFFICE IS PROHIBIT PERSON/UNIT NOTIFIED STATE MESSAGE ADVANCE COPY ISSUED/SLOTTED ACTION # 25X1. PAGE Ø1 NC 63958 / T 477909 /EIA724 TOR: 0900372 OCT 74 0 R Ø82325# OCT, 74 FM USMISSION USUN NY TO RUEHC/SECSTATE WASHDC IMMEDIATE 6116 INFO RUDTC/AMEMBASSY LONDON 9451 RUFNPS/AMEMBASSY PARIS 524 ONFIDENTIAL USUN 3832 E.O. 11652: GDS TAGS: PLOS UN SUBJ: DEPENDENT TERRITORY OBSERVERS AT LOS CONFERENCE REF: USUN 3727 (NOTAL) SUMMARY: (A) UKUN IS ANTICIPATING INSTRUCTIONS TO PRO-POSE THAT UNGA'S LAW OF THE SEA CONFERENCE RESOLUTION, WHICH IS BEGINNING TO BE DISCUSSED IN CORRIDORS, SHOULD INCLUDE A PARAGRAPH INVITING DEPENDENT TERRITORIES GENERALLY TO PARTICIPATE IN 1975 SESSIONS OF THE CON-FERENCE AS OBSERVERS. BELIEVE IMMEDIATE DISCUSSION WITH UK IS NEEDED IF DEPARTMENT HAS DIFFICULTY WITH BRITISH IDEA, (B) ON POSSIBLE 1975 SUMMER SESSION, IT SEEMS LIKELY AUSTRIA WILL NOT OFFER VIENNA UNLESS A DECISION IS TAKEN AT CURRENT GA WHICH WOULD EXPRESSLY NAME VIENNA AND SPECIFYING AT LEAST A RANGE OF DATES. END SUMMARY. MISOFF JOINED DISCUSSION 8 OCT CALLED BY AUSTRALIA WITH NETHERLANDS, NEW ZEALAND AND UK ON INVITATIONS ISSUE RAISED IN OPERATIVE PARA 2 OF AMERASINGHE'S DRAFT UNGA LOS RES FOR CONFERENCE'S WORK IN 1975 (REFTEL). WILL BE RECALLED THAT LOS CONFERENCE AT CARACAS DECIDED TO INVITE PARTICIPATION OF PAPUA NEW GUINEA, NETHERLANDS ANTILLES, SURINAM AND COOK ISLANDS. AMERASINGHE'S OPERATIVE PARA 2 REFLECTS THAT DECISION IN FULLOWING: TERMS: "APPROVES THE RECOMMENDATION OF THE CONFERENCE THAT: (A) PAPUA NEW GUINEA, WHICH IS ALREADY CONDUCTING ITS OWN RELATIONS AS AN INDEPENDENT NATION, SHOULD BE INVITED, IF INDEPENDENT, TO ATTEND ANY FUTURE SESSION OF THE CONFERENCE AS A PARTICIPATING STATE OR, IF NOT YET INDEPENDENT, TO ATTEND AS AN **OBSERVER!** (B) THE COOK ISLANDS, SURINAM, THE NETHERLANDS

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SHOULD BE INVITED TO ATTEND ANY FUTURE SESSION -OF THE CONFERENCE AS OBSERVERS OR, SHOULD THEY BY THAT TIME BE INDEPENDENT, TO ATTEND AS PARTICI-PATING STATES!" 2. AUSTRALIAN PARTICIPANT SAID GOA HAD FOUND THAT PORT MORESBY WANTED MORE EMPHASIS PUT ON FORTHCOMING INDEPENDENCE OF PAPUA NEW GUINEA. ALSO, NEW ZEALAND HAS DECIDED TO SEEK INCLUSION OF NIVE ALONG WITH COOK ISLANDS SINCE DURING CURRENT MONTH NEW CONSTITUTION FOR NIVE WILL ENTER INTO FORCE WITH PROVISIONS ON SELF-GOVERNMENT AND INDEPENDENCE POTENTIAL SIMILAR TO THOSE OF COOK ISLANDS CONSTITUTION. AUSTRALIA AND NEW ZEALAND MISOFFS THUS PROPOSED FOLLOWING REOWRDING OF AMERASINGHE TEXT: "DECIDES TO REQUEST THE SECRETARY-GENERAL TO INVITE: (A) PAPUA NEW GUINEA TO ATTEND ANY FUTURE SESSIONS OF THE CONFERENCE, IF INDEPENDENT, AS A PARTICIPATING STATE, AND, WHILE NOT INDEPENDENT, TO ATTEND AS AN OBSERVER; AND (B) THE COOK ISLANDS, SAMOA, THE NETHERLANDS ANTILLES AND THE WEST INDIES ASSOCIATED STATES TO ATTEND ANY FUTURE SESSION OF THE CONFERENCE AS OBSERVERS, OR, IF ANY OF THEM BECOME INDEPENDENT, AS PARTICIPATING STATES". UK AND DUTCH PARTICIPANTS FORESAW NO PROBLEMS BUT UNDER-TOOK TO CHECK WITH CAPITALS FOR FURTHER DISCUSSION. POSSIBLY ON 10 OCT. 3. STRESSING HE SPEAKING AD REFERENDUM, MISOFF SUGGESTED ADDING FOLLOWING ADDITIONAL SUBPARA: "(C) THE TRUST TERRITORY OF THE PACIFIC ISLANDS TO ATTEND FUTURE SESSIONS OF THE CONFERENCE AS AN OBSERVER". IN RESPONSE TO AUSTRALIAN QUESTION, MISOFF SAID INCLUSION OF TTPI IN SUBPARA (B) WOULD NOT BE PRACTICABLE BECAUSE MENTION OF "I NDEPENDENCE" COULD CREATE SERIOUS PROBLEMS. WHEN AUSTRALIAN SAID GOA POLICY COULD MAKE IT DIFFICULT FOR AUSTRALIA TO APPEAR TO BE SUPPORTING CONFERENCE PARTICIPATION BY A DEPENDENT TERRITORY WHOSE ATTAINMENT OF INDEPENDENCE OVER A LENGHTY PERIOD OF TIME WOULD APPEAR TO BE EXCLUDED, MISOFF PROPOSED SUBPARA (C) READ! "THE TURST TERRITORY OF THE PACIFIC ISLANDS TO ATTEND SESSIONS OF THE CONFERENCE IN 1975 AS AN OBSERVER" CONFIDENTIAL

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SINCE USG IN ANY EVENT WISHES CONFERENCE TO COMPLETE ITS BUSINESS NO LATER THAN NEXT YEAR. 4. POTENTIALLY SERIOUS PROBLEM REQUIRING DEPARTMENT CONSIDERATION WAS POSED BY UKUN WHICH, ANTICIPATING INSTRUCTIONS, PROPOSED ADDING A NEW PARA (PRESUMABLY AS PARA 4) TO AMERASINGHE TEXT TO READ: "DECIDES TO REQUEST THE SYG, IN VIEW OF THE VITAL IMPORTANCE OF THE CONFERENCE TO DEPENDENT TERRITORIES, TO ISSUE INVITATIONS TO ADMINIS= TERING POWERS WITH A VIEW TO ENABLING THEM TO INVITE THEIR DEPENDENCIES, AS APPROPRITATE, TO ATTEND THE CONFERENCE". BRITISH PARTICIPANTS SAID THEIR LOS EXPERTS BELIEVE PARTICIPATION BY BRITISH DEPENDENT TERRITORIES WOULD BE USEFUL AND HELPFUL TO SHARED VIEWS ON LOS ISSUES. THEY EXPLAINED FOREGOING WORDING IS DESIGNED (A) TO APPLY ONLY TO LOS CONFERENCE AND NOT TO SET A PRECEDENT FOR UN CONFERENCES ACROSS THE BOARD (THUS THEIR LANGUAGE "IN VIEW OF THE VITAL IMPORTANCE OF THE CONFERENCE TO DEPENDENT TERRITORIES"); (B) TO HAVE INVITATIONS CHANNELED BY UN SYG TO ADMINISTERING AUTHORITIES, NOT DIRECTLY TO DEPENDENT TERRITORIES; AND (C) TO EXCLUDE CONTESTED TERRITORIES EG FALKLANDS. BELIZE, GIBRALTAR (THUS "DEPENDENCIEES, AS APPROPRIATE") AND THEREBY AVOID OPPOSITION BY ARGENTINA, GUATEMALA AND SPAIN, MISOFF SAID HE WOULD LIKE WASHINGTON TO HAVE AN OPPORTUNITY TO CONSIDER BRITISH SUGGESTION BEFORE IT IS MADE TO WIDER GROUP, WHICH MIGHT OTHERWISE BE PRECLUDED. HE SUGGESTED PRINCIPAL DIFFICULTIES ARE POLITICAL IMPOSSIBILITY OF LIMITING THIS IDEA TO LOS CONFERENCE, LIKELIHOOD OF AMENDMENT BEING PRESSED AND ADOPTED WHICH WOULD HAVE SYG SEND INVITATIONS DIRECTLY TO NON-SELF-GOVERNING TERRITORIES, AND PROBLEMS CREATED FOR US BY POSSIBLE PRESSURES FOR OBSERVER STATUS FROM AMERICAN SAMOA, GUAM AND US. VIRGIN ISLANDS. 5. COMMENT: ALTHOUGH FOLLOWING MUST BE PROTECTED, WE UNDERSTAND FROM UKUN THAT THEIR SUGGESTION MAY BE DISCUSSED AT 10 OCT AM MTG OF EC-9 AMBASSADORIAL GROUP, BELIEVE THAT DEPARTMENT MAY WISH TO CONSIDER

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DISCUSSING FURTHER WITH BRITISH BEFORE EC-9 DISCUSSION TAKES PLACE. ONE POSSIBILITY MIGHT BE TO SUGGEST THAT UK SIMPLY TAKE DECISION TO INCLUDE REPS OF APPROPRIATE BRITISH NSGT'S ON THEIR LOS DEL; ANOTHER WOULD BE THAT GA RES RECOMMEND THAT NSGT'S NOT OTHERWISE PRESENT AS OBSERVERS AT CONFERENCE SHOULD BE REPRESENTED ON DELS OF ADMINISTERING AUTHORITIES. END COMMENT. 6. AUSTRIAN MISSION INFORMS THEY HAVE RECOMMENDED TO VIENNA THAT GOA NOT RPT NOT AGREE TO HOST A LATE-SUMMER 1975 SESSION OF THE CONFERENCE UNLESS THE CURRENT GA RES EXPRESSLY MENTIONS VIENNA AND THE DATES (SEE AMERASINGHE OPERATIVE PARA 2), THEY REALIZE THERE MAY BE GREAT UNWILLINGNESS ON PART OF MANY TO AGREE NOW THAT A JULY/AUGUST SESSION WILL BE NECESSARY BUT SAY THAT SECURING CONFERENCE, OFFICE AND HOTEL ACCOMMODATIONS IN VIENNA COULD NOT REASONABLY BE DELAYED CONTINGENT UPON A DECISION TO BE TAKEN AS LATE AS END OF GENEVA SESSION IN MAY. SCALI

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DEFINITIVE NEGOTIATIONS. HOWEVER, AUSTALIA SAID IT WOUDL EITHER SUPPORT NOR OPPOSE A SUMMER SESSION. IN LATER CONVERSATION UKUN OFFICER STATED CONCERN THAT OPPOSITION TO A SUMMER SESSION MIGHT MAKE IMPOSSIBLE CONCLUSION OF A SUITABLE CONVENTION IN 1975. THERE WOULD BE GREAT RELUCTANCE TO COME TO NEW YORK DIRUNG JULY-AUGUST, AND VENEZUELA WOULD PROBABLY BE WILLING TO HOST A FUTHER SUBSTANTIVE SESSION IN CARACAS ONLY IF GIVEN SOME "GUARANTEE" THAT SUCH A SESSION WOULD END WITH THE SIGNING OF THE NEW CONVENTION. SCALI

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IS NO REASON NOT TO INVITE DEPENDENCIES. IF THIS ISSUE ARISES, U.S. DEL SHOULD POINT OUT THAT TTPI HAS A UNIQUE STATUS AS A UN TRUST TERRITORY WITH THE U.S. AS ADMINISTER-THIS IS LEGALLY AND SUBSTANTIVELY ING AUTHORITY. DIFFERENT FROM U.S. DEPENDENCIES SUCH AS THE VIRGIN ISLANDS AND GUAM. FURTHER SESSIONS OF LOS. DEPT BELIEVES IT WOULD BE DESIRABLE TO INCLUDE IN CONFERENCE RESOLUTION PROVISION STRESSING IMPORTANCE OF CONCLUDING CONFERENCE IN 1975. THIS COULD BE INCLUDED IN ADDITIONAL OPERATIVE PARAGRAPH 4 "NOTES THE IMPORTANCE OF CONCLUDING THE CONFERENCE IN 1975 AS CALLED FOR IN RESOLUTION 3067 (XXVIII)." USUN SHOULD ALSO SEEK TO AMEND OPERATIVE PARA 4 TO READ "APPROVES THE DECISION OF THE CONFERENCE" INSTEAD OF "NOTES THE DECISION of the conference." THIS WOULD GIVE ADDITIONAL IMPETUS TO HOLDING CARACAS SESSION. WE BELIEVE IT ESSENTIAL THAT U.S. TAKE ALL NECESSARY STEPS TO ENSURE THAT THERE IS ADEQUATE TIME SET ASIDE TO COMPLETE LOS NEGOTIATIONS IN 1975, THEREFORE RESOLUTION SHOULD SP CIFICALLY PROVIDE FOR ADDITIONAL SESSION IN 1975. PARTICULARLY IN VIEW OF POSITION TAKEN BY AUSTRIANS ON SCHEDULING QUESTION (PARA 6, REF B). WE WOULD PREFER LANGUAGE IN CONFERENCE RESOLUTION SUCH AS THAT CONTAINED IN AMERASINGHE'S DRAFT OPERATIVE PARA 2, WHICH WOULD LEAVE TO GENEVA SESSION DECISION ON WHETHER TO HAVE A FURTHER SESSION BEFORE CARACAS CONCLUDING SESSION. SUBSTANTIV HOWEVER, IF IT IS NECESSARY SPECIFICALLY TO SCHEDULE SECOND SESSION IN CONFERENCE RES IN ORDER TO ENSURE NECESSARY BUDGET AND ADMINISTRATIVE ARRANGEMENTS AND TO RESERVE CONFERENCE FACILITIES, USUN SHOULD SEE THAT APPROPRIATE LANGUAGE IS INCORPORATED IN RES. DEPT SUGGESTS OPERATIVE PARA 2 OF DRAFT RESOLUTION READ "AUTHORIZED THE CONFERENCE TO HOLD A FURTHER SESSION, IF IT DECIDES THAT THIS IS NECESSARY, FOR A PERIOD NOT EXCEEDING EIGHT WEEKS IN JULY-AUGUST 1975." (FYI. FOR FUNDINGS REASONS WE WOULD PREFER NOT BEGINNING A SESSION BEFORE THE NEW FISCAL YEAR. END FYI). WE ARE SUGGESTING EIGHT WEEKS TACTICALLY ALTHOUGH SIX MAY BE MORE REALISTIC. WE WOULD NOT OBJECT TO ALTERNATIVE OF HAVING FULL SESSION IN CARACAS INSTEAD OF GENEVA IF THAT HAS GREATER CONFIDENTIAL

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ACCEPTANCE. MOST IMPORTANT IS TO ENSURE THAT NECESSARY ARRANGEMENTS BE MADE SO THAT FULL SESSION CAN BE HELD IF, AS WE EXPECT, THIS PROVES NECESSARY. INGERSOLL

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WE HOPE THAT LEGISLATION WILL NOT GO TO A VOTE THIS

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VOTE IN SENATE THIS TERM OR WHAT ACTION WILL BE TAKEN IN THE HOUSE ON SIMILAR LEGISLATION.

D) THE EXECUTIVE BRANCH IS STRONGLY OPPOSING THE LEGIS-LATION.

E) IT IS IMPORTANT FOR ALL NATIONS TO WORK FOR AN LOS TREATY DURING 1975, AND TO CONCLUDE A TREATY ON UNGA SCHEDULE.

6. FOR TOKYO, MOSCOW AND PARIS. UNLIKE GENERAL INSTRUC-

TIONS TO OTHER POSTS IT WOULD BE USEFUL FOR POSTS IN TOKYO, MOSCOW AND PARIS TO STRESS NEED FOR CONCLUSION OF LOS TREATY IN 1975 IF U.S. IS TO BE ABLE TO AVOID PRESSURES TO GO UNILATERAL WITH A 200-MILE FISHING ZONE. BOTH SOVIETS AND JAPANESE ARE HEAVY DISTANT WATER FISHING NATIONS OFF U.S. COAST. FRENCH, THOUGH NOT FISHING OFF U.S. COASTS, HAVE SEEMED RELUCTANT TO SUPPORT MEANINGFUL CONFERENCE WORK SCHEDULE DURING 1975 AND IT COULD BE HELPFUL TO MAKE THEM MORE APPRECIATIVE OF REAL PRESSURES FOR UNILATERAL ACTION IN U.S. INGERSOLL

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R 1722402 (OCT 74 FM SECSTATE WASHIDG TO AMEMBASSY ADDIS ABABA 4572 BT CONFIDENTIAL LIMITED OFFICIAL USE STATE 228978 E.O. 11652: N/A TAGSIPLOS. ET, PORG SUBJECT: LAW OF THE (LOS) AND THE DAU TO HELP IN PLANNING OUR APPROACH TO AFRICAN NATIONS ON LOS QUESTIONS IN THE NEXT FEW MONTHS, WOULD APPRECIATE KNOWING THE MAKEUP OF ANY DAU COMMITTEES ESTABLISHED TO PREPARE DAU POSITIONS FOR UPCOMING COUNCIL OF MINISTERS MEETINGS. WOULD ALSO APPRECIATE YOUR ESTIMATE OF EFFECTIVENESS DUR USING DAU SECRETARIAT AS A CHANNEL FOR INFORMING THE ORGANIZATION OF OUR LOS POSITION.

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P 1800492 OCT 74 FM USMISSION USUN NY TO SECSTATE WASHDC PRIORITY 6515 BT CONFIDENTIAL USUN 4196 E.O. 11652: GDS TAGS! PLOS REF: STATE 225996 SUBJ: AMERASINGHE RESOLUTION ON LOS CONFERENCE 1. SUMMARY, MISOFFS HELD CONVERSSTIONS WITH HALL STAVROPOULOS 17 OCT CONCERNING AMERASINGHE DRAFT RES ON 1975 LOS CONFERENCE WORK. EACH THOUGHT LDC'S, AND ESPECIALLY AF'S, WOULD NOT RPT NOT AGREE THAT CURRENT RES SHOULD CALL FOR A SUMMER SESSION, AND EXPRESSED VIWEW THAT A WAY HAD TO, AND COULD BE, FOUND, EVEN ABSENT AN EXPRESS PRIVISION IN THE RES, FOR THE CONFERENCE TO DECIDE AT THE CONCLUSION OF THE SPRING SESSION THAT A SUMMER SESSION SHOULD BE HELD. IN THEIR OPINION, HEADQUARTERS WOULD BE THE ONLY POSSIBLE SUMMER SESSION SITE, AND THEY RECOGNIZED THE OPPOSITION WHICH NYC IN JULY/AUG COULD STIMULATE. THEY ASKED FOR USUN HELP IN THE MATTER. END SUMMARY. 2. DETAILS. HALL, CHIEF OF SEA AND OCEAN AFFAIRS, TOLD MISOFF OF GROWTH OF SUBSTANTIAL OPPOSITION TO INCLUDING IN LOS RES ANY SPECIFIC MENTION OF A SECOND SESSION OF THE CONF IN 1975. HALL SAID THE AF'S ARE STRONGLY OPPOSED, AS IN FRANCE. IN SAME VEIN, SYG SPEACIAL REP STAVROPOULOS SAID HE HAS LEARNED OF AN AF GROUP DISCUSSION OF THE MATTER THAT HAD TAKEN PLACE AT THE BEGINNING OF CURRENT WEEK. KENYA HAD VIGOROUSLY OPPOSED AMERASINGHE SUMMER SESSION PARA, APPARENTLY INSISTING, AMONG OTHER REASONS, THAT EXPRESSLY TO ANTICIPATE A SUMMER SESSION WOULD MEAN THAT CONF PARTICIPANTS AT SPRING SESSION WOULD NOT RPT NOT NEGOTIATE SERIOUSLY, AND HAD CITED LA TERRITORIALISTS AND UNNAMED STRAITS STATES IN THIS REGARD. HALL LIKEWISE, TOLD MISOFF THAT, IN HIS OPINION, MENTION A SECOND SESSION WOULD ABSOLUTELY REMOE ALL INCENTIVE TO NEGOTIATE IN MARCH AND A WAIT-AND-SEE MOOD WOULD PREVAIL IN GENEVA, AS IT HAD IN CARACAS. HALL THOUGHT CONFIDENTIAL

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AMERASINGHE (WHO IS OUT OF THE COUNTRY UNTIL MID-NEXT WEEK) CERTAINLY REALIZED LDC OPPOSITION AND, ALTHOUGH AMERASINGHE WOULD LIKELY BE COMPELLED TO DROP PROPOSED REF TO A SECOND SESSION FROM THE RES, HE WOULD HAVE AT LEAST MADE HIS POINT AS TO THE VERY REAL POSSIBILITY OF THE NEED FOR A SECOND SESSION. STAVROPOULOS THOUGHT THAT THE ACTUAL, AS OPPOSED TO THE APPARENT, AF POSITION WOULD BE THAT THE AF'S WOULD IN TIME BE PREPARED TO CONSIDER A SECOND SESSION BUT NOT NOW. 3. STAVROPOULDS SAID HE HAS BEEN REFLECTING ON THE DIFFICULTIES OF CURRENT SITUATION POSED BY THE IMPOSSIBILITY OF OBTAINING AGREEMENT NOW TO A SECOND SESSION AND THE POLITICAL NECESSITY OF GETTING ON WITH CONF WORK IF DESTRICTIVE UNILATERAL ACTIONS ARE TO BE AVOIDED. THERE WERE TWO PRINCIPAL PROBLEMS IN HOLDING A SECOND SESSION IN THE ABSENCE OF AN EXPRESS GA DECISION TO DOSO, ONE CONCERNING FUNDS, THE SECOND SERVICES. AS TO FUNDS, HE CONSIDERS IT POSSIBLE THAT, WITH STATEMENTS FROM THE GA FLOOR BY IMPORTANT AND NUMEROUS MEMBER STATES AS TO THE POSSIBILITY OF A SECOND SESSION, THE SYG COULD SUBSEQUENTLY APPROACH THE ACABO IN THE EVENT THE FIRST SESSION IN GENEVA PROVED PRODUCTIVE. (WERE THE GENEVA SESSION NOT PRODUCTIVE, DELS WOULD BE UNLIKELY IN ANY EVENT TO AGREE, TO A SECOND SESSION IN 75.) HALL AMPLIFIED THIS BY SAYING IT WOULD BE IMPORTANT AND HELPFUL IF THERE WAS CURRENTLY PUT INTO FIFTH COMMITTEE RECORD AN ENDORSEMENT OF THE IDEA THAT THE CONF MIGHT HAVE TO RECONVENE FOR A SECOND SESSION IN 75. STAVROPOULOS ASKED THAT USUN CONSIDER WAYS IN WHICH WE COULD BE HELPFUL IN THIS RESPECT. 4, AS TO SERVICES, STAVROPOULOS POINTED OUT THAT SERVICES OF INTERPRETERS AND PRECIS WRITERS FOR A SECOND SESSION WOULD HAVE TO BE CONTRACTED FOR BEFORE END OF 74, WHICH WOULD BE IMPOSSIBLE WERE NO DECISION TO HOLD A SECOND SESSION TO HAVE BEEN TAKEN. HOWEVER. COULD BE SUFFICIENT STAFF AT HEADQUARTERS DURING JULY/AUG IN VIEW OF FACT SUCH PERSONNEL ARE ALWAYS MAINTAINED HERE FOR UNSC AND OTHER UNSCHEDULED MTGS. HOWEVER, THIS WOULD RULE OUT GENEVA, VIENNA, CARACAS CONFIDENTIAL

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OR, INDEED, ANY OTHER SITE FOR A SECOND SUBSTANTIVE SESSIUN. HE RECUGNIZED THAT NYC IN LATE SUMMER IS NOT A POPULAR PLACE; HOWEVER, IF GENEVA SESSION HAD GONE WELL, DELS WOULD, HE THOUGHT, OVERCOME THEIR OTHERWISE STRONG RELUCTANCE TO COME HERE. 5. STAVROPOULOS SAID HE IS GLAD TO LERAN THAT US AND MICRONESIANS HAVE AGREED TTPI SHOULD BE AN OBSERVER AT THE CONF. HE HAD SOME DOUBTS THAT OTHER DELS WOULD WELCOME INCLUDING IN THE RES A REF TO THE 1973 GA FINDING (RES 3067) AS TO THE IMPORTANCE OF CONCLUDING THE CONF IN 1975. THE USSR, FRANCE, POSSIBLY JAPAN, AND A NUMBER OF LDC'S MIGHT PROVE RESISTANT, HE THOUGHT. 6. COMMENT: APART FROM AMERASINGHE, STAVROPOULOS, HALL AND A POSSIBLE FEW OTHERS SUCH AS KENYA, ATTENTION OF GA DELS HAS NOT YET BEGUN TO FOCUS ON LOS CONF ISSUES, GIVEN PREDCCUPATION WITH MIDDLE EAST, SOUTHERN AFRICA AND OTHER MATTERS, WE WOULD EXPECT THIS WOULD CHANGE WHEN EXPERTS PARTICIPATING IN EVENSES TALKS BEGIN TO ARRIVE NYC. SCALI

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R 2114342 OCT 74 FM AMEMBASSY ADDIS ABABA TO SECSTATE WASHDC 1563 BT C O N F I D E N T I A L LIMITED OFFICIAL USE ADDIS ABABA 12595 E.O. 11652; N/A DAU PORG LAW OF THE (LOS) AND THE DAU ACCORDING LOS DAU LEGAL OFFICER EGBUNIKI, DAU HAS NOT YET CREATED ANY COMMITTEES TO REVIEW DAW POSITION FOR UPCOMING COUNCIL OF MINISTERS MEETING. IF WE LEARN OF ANY SUCH COMMITTEE OR REVIEW, EMBASSY WILL INFORM DEPARTMENT. WE FEEL DAU SECRETARIAT BEST POSSIBLE CHANNEL FOR INFORMING ORGANIZATION OF OUR LOS POSITION AND BELIEVE SECRETARIAT WOULD WELCOME SUCH US INITIATIVES. SEBASTIAN

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FURTHER, WARLOBA SAID THAT TWO SESSIONS WOULD MEAN ONLY JUNIOR PERSONNEL FROM MANY DELEGATIONS WOULD ATTEND THE FIRST SESSION AND THEY WOULD NOT ONLY BE DISINCLINED TO NEGOTIATE; THEY WOULD LACK AUTHORITY TO DO SO, MOORE EMPAHSIZED EVEN GREATER DANGER INVOLVED IN HAVING ONLY ONE SESSION IF DELEGATES BECAME AWARE THERE WAS INSUFFICIENT TIME TO CONCLUDE THEIR WORK. HE ADDED THAT IT WAS ILLOGICAL TO SCHEDULE ONLY 8 WEEKS OF WORK FOR CONF TO COMPLETE ITS WORK WHEN 16 WEEKS HAD BEEN NORMAL ROUTINE FOR PREPARATORY SEABEDS COMMITTEE WORK. WARIOBA ACKNOWLEDGED THE DANGER TO NEGOTIATIONS IF DELEGATES BELIEVED THEY COULD NOT COMPLETE WORK WITHIN SCHEDULED PERIOD AND SUGGESTED HAVING COMMITTEES TERMINATE AT END OF GENEVA SESSION AND HAVE DRAFTING COMITE AND PLENARY RECONVENE LATER IN YEAR, "PERHAPS IN NOV-DEC, BUT NOT IN SUMMER."
WARIUBA SAID IT IS ESSENTIAL THAT CONF NOT COLLAPSE AND THAT IT PRODUCE SOME AGREEMENT ON BASIC ISSUES. EVEN IF IMPERFECT, HE SAID, THE DOCUMENT COULD BE AMENDED LATER ON. 3. DESPITE POSITION TAKEN IN KENYA'S GENERAL DEBATE STATEMENT NJENGA AGREED THAT PRUVISION SHOULD BE MADE IN UNGA RES TO ALLOW CONF TO RECONVENE ITSELF IT UNABLE TO COMPLETE ITS WORK AT GENEVA SESSION. HE ACKNOWLEDGED THE NECESSITY OF INCLUDING SPECIFIC AUTHORITY IN THE RES TO ALLOW UN TO BUDGET FOR A SUBSEQUENT SESSION AND HIRE INTERPRETERS AND OTHER ASSISTANTS BUT WAS RELUCTANT TO AGREE TO SPECIFIC MENTION OF DURATION OR SITE. HE BELIEVES LANGUAGE COULD BE FOUND TO ALLOW RECONVENING CONF SESSION IN CARACAS TO COMPLETE ITS WORK. 4. USYG STAVROPOULOS SAID IT WAS ESSENTIAL TO HAVE SECOND SESSION SPECIFICALLY PROVIDED FOR IN RES AND INDICATED HIS PERSONAL OPINION THAT EVEN TWO AND A HALF SESSIONS WOULD BE NECESSARY IN 1975. HE REVIEWED STAFFING PROBLEMS (REFTEL B) AND SAID INTERPRETERS FOR SECOND SESSION WOULD HAVE TO BE HIRED BY MID-NOV IF CONFIDENTI

HE CITED AS REASONS THAT MANY SMALL STATES CAN'T COPE WITH CONTINUOUS SERIES OF MEETINGS THROUGHOUT YEAR.

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CARACAS OR VIENNA WAS SITE. (HE ADDED THAT FACILITIES IN VIENNA WERE INADEQUATE AND SAID AUSTRIA WAS "SELFISH" IN MAKING THEIR INVITATION.) SUMMER SESSION IN NY WAS POSSIBLE SINCE FACILITIES ARE READILY AVAILABLE BUT HE ACKNOWLEDGED THAT MAJORITY WOULD OPPOSE COMING HERE. HE ALSO SAID THAT IF SUFFICIENT NUMBER OF STATES, ESPECIALLY MAJOR POWERS, MADE IT ABUNDANTLY CLEAR ON UNGA RECORD THAT CONF SHOULD BE ABLE TO RECOVENE ITSELF IF IT SO DECIDES, THIS WOULD ENABLE SECRETARIAT TO MAKE PREPARATIONS EVEN WITHOUT SPECIFIC MENTION OF SECOND SESSION IN RES. HE SAID IF MAJORITY WANT TO DO SOMETHING AND IT'S PHYSICALLY POSSIBLE THE "LEGAL ARGUMENTS" AGAINST IT FADE AWAY. HE ALSO SAID THAT IF FIRST SESSION HAS SOME MARKED SUCCESSES NO STATE COULD POSSIBLY OPPOSE RECONVENING. STAVROPOULOS BELIEVES THAT ONLY WAY CONF CAN SUCCEED IN 1975 IS TO GET AGREEMENT ON ECONOMIC ZONE IN FIRST FIVE WEEKS AND THEN TO CONCENTRATE ON TERRITORIAL SEA AND STRAITS. 5. AMB. KOH SAID ARARS, AFRICANS AND LATIN AMERICANS WOULD INSIST ON DELETION OF REFERENCE TO SECOND SESSION IN 1975 IN AMERASINGHE'S DRAFT RES WHEN GROUP OF 77 MEETS ON OCT. HE BELIEVES AMERASINGHE WILL SUCCUMB TO THIS PRESSURE. ACCORDING TO KOH THE LAS ARE ARGUING THAT CONF ITSELF IN CARACAS CLOSED DOOR ON POSSIBILITY OF HOLDING TWO SESSIONS IN 1975. KOH SAID SPECIFIC OPPONENTS WERE NIGERIA, KENYA, EGYPT AND PRC. KOH SPECULATED THAT EGYPT'S MOTIVE MAY BE IDEA THAT DAU MIGHT BE ABLE TO DEVELOP PACKAGE IN 1975 AND GET GROUP OF 77 TO GO ALONG WITH IT. PRC, AND OTHERS, ACCURDING TO KOH, HAVE STATED THERE IS NO REASON TO FINISH IN 1975 AND US DOMESTIC PROBLEMS ARE NO CONCERN OF THEIRS: "US HAS TO MAKE UP THEIR MIND WHETHER THEY ARE MEMBER OF ONTERNATIONAL COMMUNITY OR NOT." 6. AMERASINGHE ACKNOWLEDGED OPPOSITION TO SECOND SESSION FROM AF, LA AND SOME ASIANS AND WAS NOT OPTIMISTIC ABOUT HIS ATTEMPTS TO DISSUADE THEM, HE INTENDS TO TRY AGAIN AT THE GROUP OF 77 MEETING ON 25 OCT (LOS IS FIRST AGENDA ITEM). AMERASINGHE SAID THAT HE INTENDS AT GENEVA TO ALLOW COMITE CHAIRMEN TO ATTEMPT NEGOTIATIONS WITHIN OWN COMITES FOR FIRST TWO WEEKS AND THEN HE WILL ACTIVELY ENTER THE PROCESS ACROSS COMITE LINES IF NECESSARY. 7. IN SUBSEQUENT CONVERSATIONS AMB ZULETA, WHO IS CURRENT

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CHAIRMAN OF GROUP OF 77, TOLD MOORE THAT HE WAS PERSONALLY SYMPATHETIC TO PROVIDING ADEQUATE SCHEDULE FOR CONF TO CONCLUDE ITS WORK. ON 24 OCT EGYPTIAN MISOFF (HASSOUNA) TOLD USUN MISOFF (REIS) THAT HIS INSTRUCTIONS CALLED FOR SUPPORT OF ONE SUBSTANTIVE SESSION IN 1975 BUT HE WAS ALLOWED SOME FLEXIBILITY ON THE MATTER. REIS REVIEWED US VIEWS ON SCHEDULING BUT HASSOUNA GAVE NO COMMITMENTS. SCALI

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BELIEVE THAT REALISTICALLY UN MUST PROVIDE FOR ADDITIONAL TIME FOR SUBSTANTIVE CONFERENCE SESSION WITH A MINIMUM OF SIX WEEKS AND PREFERABLY EIGHT. U.S. HAS NO PREFERENCE AS BETWEEN VIENNA OR CARACAS (OR NEW YORK) FOR ADDITIONAL SUBSTANTIVE SESSION BUT ASSUMES THAT VIENIA IS MOST LIKELY TO HAVE GENERAL SUPPORT. WE HAVE INSTRUCTED USUN TO SUP-PORT AMERASINGHE'S DRAFT CONFERENCE RESOLITION AND TO SEEK INCLUSION OF SPECIFIC LANGUAGE IN RESOLUTION PRO-VIDING FOR EIGHT-WEEK SESSION IN VIENNA IS GENEVA SESSION DECIDES THIS IS NECESSARY. LOS ITEM WILL BE CONSIDERED BY UNGA OCTOBER 31. WE UNDERSTAND THAT AMERASINGHE HOPES TO ACHIEVE CONSENSUS ON RESOLUTION PRIOR TO UNGA CON-SIDERATION AND THEREFORE DECISION ON TIMING AND SITE WILL PROBABLY BE MADE IN CORRIDOR NEGOTIATIONS AND REGIONAL GROUP MEETINGS IN NEXT TWO WEEKS. ACTION ADDRESSES SHOULD INDICATE TO APPROPRIATE OFFIC-IALS U.S. VIEWS ON CONFERENCE SCHEDULING AND SITE FOR 1975, AND URGE SUPPORT FOR AMERASINGHE'S DRAFT CONFERENCE RESOLUTION INCLUDING PROVISIONS FOR POSSIBLE ADDITIONAL STATEMENTS FROM NUMEROUS AND INFLUENTIAL MEMBER SESSION. STATES ON POSSIBILITY OF SECOND SESSION MAY BE NECESSARY IN UN DEBATE ON LOS ITEM TO ENABLE UN SECRETARY GENERAL TO APPROACH ACABO TO OBTAIN FUNDS FOR SECOND SESSION. THE U.S. DELEGATION PLANS TO MAKE STATEMENT DURING DEBATE ON LOS ITEM ON POSSIBLE NEED FOR SECOND SESSION. ACTION ADDRESSES SHOULD URGE HOST GOVERNMENT TO HAVE THEIR DELEGATES MAKE SIMILAR STATEMENTS IN DEBLIE. PUSTS SHOULD MAKE FOLLOWING POINTS: A) USG BELIEVES THAT GIVEN ADEQUATE TIME AND THE POLITICAL WILL IT IS POSSIBLE TO COMPLETE CONFERENCE ON SCHEDULE, I.E., IN 1975, AND WOULD PREFER THAT THIS BE ACCOMPLISHED IN SHORT-EST POSSIBLE TIME; B) HOWEVER, DUE TO COMPLEXITY AND NUMBER OF ISSUES INVOLVED AND MECHANICS OF VOTING, EIGHT WEEKS MAY NOT BE ADEQUATE EVEN IF ALL PARTICIPANTS IN THE CONFERENCE ARE DETERMINED TO COMPLETE CONFERENCE IN SHORT-EST POSSIBLE TIME: C) WE DO NOT CONSIDER IT IN THE IN-TEREST OF THE CONFERENCE TO DELAY COMPLETION UNTIL 1976. THE ISSUES WILL BECOME MORE DIFFICULT AND INTRACTABLE WITH THE PASSAGE OF TIME. THEREFORE DELAYS IN THE COMPLETION OF THE CONFERENCE WILL RESULT IN MORE TOTAL TIME SPENT IN CONFIDENTIAL

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NEGOTIATIONS RATHER THAN LESS; D) WE ARE AWARE OF RISK THAT SCHEDULING TWO SESSIONS MAY REMOVE INCENTIVE TO NEGOTIATE AT MARCH MEETING. HOWEVER, IF THERE IS SERIOUS COMMITMENT FROM MAJORITY OF NATIONS TO COMPLETE NEGOTIATIONS IN 1975 ACCORDING TO UNGA SCHEDULE THIS DISADVANTIONS IN 1975 ACCORDING TO UNGA SCHEDULE THIS DISADVANTIONS IN 1975 IS NOT PROVIDED FOR, MANY NATIONS MAY CONCLUDE THAT COMPLETION OF NEGOTIATIONS IN 1975 IS NOT REALISTIC AND LACK OF INCENTIVE TO NEGOTIATE IN MARCH SESSION WOULD BE LACK OF INCENTIVE TO NEGOTIATE IN MARCH SESSION WOULD BE AS GREAT OR GREATER; AND E) FOR THESE REASONS WE ARE SUPPORTING AMERASINGHE'S DRAFT CONFERENCE RESOLUTION WITH SOME MODIFICATIONS AND HOPE THAT OTHER COUNTRIES WILL

ALSO. FOR EMBASSIES MOSCOW, PARIS AND TOKYO: WE HAVE OB-SERVED SOME RELUCTANCE ON PART OF USSR, JAPAN AND, MOST CLEARLY, FRANCE, TO AGREE TO RAPID WORK PROGRAM. THIS WAS PARTICULARLY EVIDENT AT END OF CARACAS SESSION. EM-BASSIES MOSCOW, PARIS AND TOKYO MAY ENCOUNTER SOME RESISTANCE, THEREFORE, TO SUPPORTING AMERASINGHE'S PRO-POSAL ON CONFERENCE SCHEDULE. POSTS SHOULD MAKE POINTS SET OUT IN PARA 4 AND SHOULD, IN ADDITION, MAKE POINTS THAT DOMESTIC PRESSURES WITHIN U.S. TO TAKE UNI-LATERAL ACTION WILL GROW IMMEASURABLY IF SUBSTANTIAL PROGRESS NOT MADE IN 1975. IF HOST GOVERNMENTS DO IN-DICATE OPPOSITION TO TWO SUBSTANTIVE SESSIONS IN 1975 DEPARTMENT WOULD APPRECIATE POSTS' ASSESSMENT OF CONSID-

ERATIONS BEHIND THIS POLICY.

6. FOR EMBASSIES LONDON, OSLO, THE HAGUE, REYKJAVIK,

OTTAWA, ROME, COPENHAGEN, CANBERRA. WE WOULD EXPECT HOST

GOVERNMENTS WOULD BE SYMPATHETIC TO AMERASINGHE'S PRO
POSED CONFERENCE RESOLUTION SO AS TO PERM CONCLUSION

OF WORK ACCORDING TO UN SCHEDULE.

7. FOR EMBASSY MEXICO CITY. THE MEXICAN DELEGATION TO LOS CONFÉRENCE OPPOSED IDEA OF TWO SESSIONS IN 1975 AND MAY OPPOSE THIS PROVISION IN CONFERENCE RESOLUTION. POST IN ADDITION TO POINTS IN PARA 4 SHOULD NOTE THAT GOM HAS PLAYED CONSTRUCTIVE ROLE IN LOS NEGOTIATIONS, THAT US AND MEXICO HAVE MANY COMMON OBJECTIVES AND IT IS IN OUR COMMON INTERESTS TO ACHIEVE SUCCESSFUL LOS CONFERENCE WHICH

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WILL SETTLE ISSUES MULTILATERALLY. THESE COMMON INTERESTS CAN BE ACHIEVED THROUGH TIMELY CONCLUSION OF CONFERENCE IN 1975.

8. FOR ALL OTHER POSTS: POSTS SHOULD NOT RPT NOT RAISE ISSUE WITH HOST GOVERNMENTS. HOWEVER, IF QUERIED ON ISSUE OF CONFERENCE RESOLUTION, POSTS SHOULD MAKE POINTS CONTAINED PARA 4. KISSINGER